# One Health: opportunities for Defence Engagement (Health)

Rebecca L Graves , 1 J Whitaker, 2 K Clay 3

<sup>1</sup>Strategic Centre, British Army Land Forces Headquarters, Andover, UK <sup>2</sup>Department of Vascular Surgery, Royal Free Hospital NHS Trust, London, UK <sup>3</sup>Royal Centre for Defence Medicine, Birmingham, UK

#### Correspondence to

Mrs Rebecca L Graves, Strategic Centre, Blenheim Building, Army Headquarters, Andover, Hampshire, UK; beccylgraves@ gmail.com

Received 28 February 2024 Accepted 22 May 2024

#### **ABSTRACT**

The One Health concept continues to gain traction as a necessary approach to tackle emerging threats to human, animal and environmental health but has not yet been adopted within Defence Engagement (Health). The health of humans, animals and ecosystems are closely interlinked. The One Health concept recognises this interdependence and seeks to balance and optimise the health of all three through an integrated and unifying approach. With a focus on zoonoses, vectorborne disease, antimicrobial resistance and food safety it encourages collaboration, communication, coordination and capacity building. The UK has made commitments to the One Health approach in the Global Health and Security Agenda, and the Integrated Review. This article explores how the One Health approach could and should be adopted within Defence Engagement (Health) activity to offer the potential for high-impact, low-risk activity while facilitating long-term relationship building.

### **INTRODUCTION**

The Earth's human population is expected to grow by 2.1 billion and reach 9.8 billion by 2050. This will place increasing stress on our environment, resulting in habitat destruction, reductions in biodiversity and the collapse of some ecosystems. This will create growing competition for resources and force humans, domestic animals, and wildlife to live in closer proximity, placing greater strain on their shared environment. The health of humans, animals and the environment will therefore become increasingly interlinked, raising the risk of new animal or human diseases emerging and spreading. Zoonotic diseases are infections transmitted from non-human animals to humans and account for approximately 75% of all emerging diseases. Understanding and managing these health threats necessitates a multidisciplinary and multiagency approach.

The One Health concept recognises this growing interdependence of humans, animals and the environment and seeks to balance and optimise the health of all three. The UK Government has acknowledged this and made commitments to strengthen the global One Health approach as part of the Global Health and Security Agenda (GHSA) and in the Integrated Review.<sup>23</sup> This article discusses the potential benefits of Defence incorporating the One Health approach within Defence Engagement (Health) (DE(H)) activities to deliver strategic effects.

We explore what One Health is, discuss its application from a multinational to regional level and finally consider how it could be better integrated

#### WHAT IS ALREADY KNOWN ON THIS TOPIC

- The health of humans, animals and ecosystems are closely interlinked and changes in these relationships can increase the risk of new human and animal diseases developing and spreading.
- ⇒ The One Health concept recognises this growing interdependence of humans, animals and the environment and seeks to balance and optimise the health of all three.

#### WHAT THIS STUDY ADDS

- ⇒ The UK's commitment to the One Health approach is explicit in the Global Health and Security Agenda, UK Biosecurity Strategy 2023 and the Integrated Review 2021.
- ⇒ This article discusses how the One Health approach could be successfully applied to defence engagement (DE) activity.

# HOW THIS STUDY MIGHT AFFECT RESEARCH, PRACTICE OR POLICY

⇒ One Health offers the potential for high-impact, low-risk DE activity with long-term relationship building.

into DE(H) activity. This article forms part of a special edition of *BMJ Military Health* on DE.

#### **ONE HEALTH**

There is no agreed definition of One Health. In May 2021, the One Health High-Level Expert Panel (OHHLEP) was formed by four global partners: The Food and Agriculture Organization, the World Organisation for Animal Health, the United Nations Environment Programme and the WHO. The OHHLEP made it their priority to develop a 'working definition' of One Health which is becoming one of the most cited definitions in use. It states that 'One Health' is an integrated, unifying approach that aims to sustainably balance and optimise the health of people, animals and ecosystems. It recognises the health of humans, domestic and wild animals, plants, and the wider environment (including ecosystems) are closely linked and interdependent.'4 Central to the OHHLEP definition is real-world implementation. Using One Health principles, it seeks to strengthen communication, coordination, collaboration and capacity building: the 4 Cs.

At its most basic, One Health is an approach that recognises that the health of people is closely connected to the health of animals and our shared environment.<sup>5</sup> One Health focuses on the

1



© Author(s) (or their employer(s)) 2024. No commercial re-use. See rights and permissions. Published by BMJ.

**To cite:** Graves RL, Whitaker J, Clay K. BMJ Mil Health Epub ahead of print: [please include Day Month Year]. doi:10.1136/ military-2024-002708

Table 1 Examples of recent outbreaks at the animal-human-ecosystem interface			
Core One Health focus	Outbreak	Summary	
Zoonoses	Ebola	The 2014–2016 outbreak of Ebola was the largest outbreak of Ebola since it was first discovered. In August 2014 WHO declared the outbreak as a Public Health Emergency of International Concern. When the outbreak was declared over in 2016 11325 people had died and more than 28 600 had been infected. <sup>23</sup> Ebola virus initially enters the human population through contact with an infected animal such as a fruit bat or nonhuman primate.	
Vectorborne disease	Zika virus	The Zika virus (ZIKV) is the virus that causes the mosquitoborne illness known as Zika fever. The WHO declared Zika a global public health emergency in February 2016. More than 45 nations have been affected, including those in the Pacific Islands and Ocean, Central and South America, and the Caribbean. Due to a decrease in mosquito habitat, the ZIKV-carrying mosquitoes typically reside in and around homes and spawn in stagnant water that has accumulated in items like animal bowls, flowerpots and old vehicle tyres. <sup>24</sup>	
Antimicrobial resistance (AMR)	Campylobacter	During 2004–2012, in the USA, the incidence of Campylobacteriosis outbreaks and clinically significant AMR increased. <sup>25</sup> The drivers of AMR include antimicrobial use and abuse in human, animal, and environmental sectors and the spread of resistant bacteria within and between these sectors and around the globe. A One Health approach is therefore logical when tackling this problem. <sup>26</sup>	
Food safety	African Swine Fever	A highly contagious viral disease of pigs, in its acute form it often results in mortality. The ongoing and expanding outbreak in Europe threatens food supply and livelihoods. <sup>27</sup>	

animal-human-ecosystem interface, particularly emerging and endemic zoonoses, vectorborne disease (a disease that is spread through the bites of vectors such as mosquitos, ticks and fleas), antimicrobial resistance (AMR), and food safety and foodborne disease (such as salmonella and listeria). Some important examples are shown in Table 1. The OHHLEP definition also provides scope to include environmental and ecosystem health such as climate change, water pollution and air pollution, wildlife, land use and biodiversity among other things.<sup>6</sup>

#### APPLICATION OF THE ONE HEALTH APPROACH

Recently, and particularly post-COVID-19, literature on One Health has advanced awareness of the approach with examples of its implementation ranging from international action plans to regional projects. At an international level, the OHHLEP published their One Health Joint Plan of Action (2022–2026) (OH JPA). The OH JPA is guided by a theory of change and makes use of One Health principles to strengthen the 4 Cs equally across all sectors responsible for addressing health concerns at the human—animal—plant—environment interface. There are also several predominantly US-based organisations that promote One Health on an international level, such as the Centers for Disease Control and Prevention, the One Health Commission and the One Health Initiative. These organisations predominantly focus on education, but they also run projects to combat AMR and trial new approaches to address zoonotic diseases.

Nationally, the UK has committed, as part of the GHSA, to 'creating an International Zoonoses Community of Experts to strengthen global One Health communications and exchange of intelligence'. 10 The UK Health Security Agency has a strategic priority to reduce the impact of infectious diseases and AMR and to play a leading role in international health security initiatives in consultation with the Department of Health and Social Care, including the UK's ambitions in the GHSA. The UK's Biological Security Strategy was updated in 2023 with a vision that by 2030 the UK will be resilient to a spectrum of biological threats and a world leader in responsible innovation, making a positive impact on global health, economic and security outcomes. This includes the desire to embed a One Health and climate-focused approach to biological security. 11 This aligns with national security and international policy objectives, specifically to build resilience at home and overseas. This fourth objective of the<sup>3</sup> (IR21) has a specific goal to 'build health resilience at home and at the international level, recognising the interconnected nature of our global health system' by taking a One Health approach.<sup>3</sup> Priority actions include:

- ► Accelerate equitable access to COVID-19 vaccines, therapeutics and diagnostics worldwide.
- Strengthen the UK's preparedness for future pandemics, taking a One Health approach.
- ▶ Reform the global health system and strengthen the One Health approach worldwide, by establishing a Global One Health Intelligence Hub, as well as strengthening domestic and international efforts to combat the threat posed by increasing AMR.

While the OH JPA and UK policy offer a good indication of international emphasis on the One Health approach evidence to support its implementation at this level is limited. The UK has demonstrated success in areas such as reduction in the use of antibiotics and supporting efforts to curb AMR, <sup>12</sup> however, some the best examples of the application of the One Health approach can be found at a regional level. This is likely because communities, particularly in rural settings, are among those who are most vulnerable to changes in animal and environmental health. Table 2 illustrates some of these examples.

## ONE HEALTH AND DE(H)

Formation of the OHHLEP and inclusion of One Health considerations in international and national policy demonstrate growing global recognition of One Health's importance. It should be considered within DE(H) activity planning and delivery, given the goals outlined in the IR and potential for the approach to achieve DE effects (prevent conflict, build stability and gain influence). The definition of DE(H) 'Defence Engagement by a medical unit' using 'military medical capabilities to achieve DE effects of preventing conflict, building stability and gaining influence in the health sector' also provides ample scope for employment of the One Health approach.

Currently, there are few examples of the One Health approach being applied to DE(H). In preparation for this article, PubMed and open-source searches for 'One Health and Defence Engagement' yielded no peer-reviewed studies to draw on. The US states that their Global Health Engagement efforts address other DoD and US Government Priorities such as combatting global health threats like emerging infectious diseases and antibiotic-resistant bacteria. It does this through the Global Emerging Infections Surveillance Programme. <sup>13</sup> However, this programme focuses on addressing militarily relevant infectious disease threats and

Table 2 Application of the One Health approach at a regional level		
Country/region	Project focus	Summary
Rwanda	Education	The University of Global Health Equity, a global health institution in Rwanda, is championing One Health approaches through a pioneering educational model. Through the University's Centre for One Health, students are trained to think holistically, prioritising collaborative, multisectoral partnerships. The unique positioning of this university in Rwanda's remote Northern province provides a stimulating environment for students to see One Health approaches in action by learning directly from farmers, community members and livestock owners and the protective measures that these practitioners employ against zoonotic disease transmission. <sup>28</sup>
Australia/New South Wales (NSW)	Collaboration	Named the Regional One Health Partnership, this network was not formed for the purposes of addressing a particular project or specific One Health issue. Instead, it arose from shared interests in zoonotic disease prevention and animal health concerns relevant to regional northern NSW, initially with a focus on Q fever, leptospirosis and Cryptosporidium. <sup>29</sup>
Cambodia	Education, collaboration	The Cambodian Applied Veterinary Epidemiology Training programme was established in 2012. It aims to strengthen the One Health approach involving human, animal and environmental health sectors to combat zoonotic diseases such as avian influenza and rabies. <sup>30</sup>

informing force health protection decision-making, rather than delivering DE effects. The US does, however, see that there is a clear and important supporting role to be played by military medicine as the GHSA offers the DOD and other militaries a framework to engage and better coordinate with interagency (other ministries) and international partners.

The work of the Australian Defence Force's (ADF) Army Malaria Institute (AMI) has been running for nearly fifty years and is recognised for its contribution to One Health. Although primarily aimed at reducing malaria incidence within the ADF, the AMI's mission has expanded to include other operationally relevant infectious diseases. The AMI has achieved this through extensive monitoring and surveillance, and stabilisation and support to the civilian population of partner countries.<sup>14</sup> The Armed Forces Research Institute of Medical Sciences is like the AMI. It is a 50-year-old joint institute of the US and Royal Thai Army Medical Departments located in Bangkok, Thailand. Investigators from the institute have carried out research in Thailand and the region, in collaboration with many partners, focusing on many tropical infectious diseases, researching the medical problems of refugees and of the health of Thai peacekeeping forces. 15

There remain challenges to advancing the One Health agenda both internationally and within DE(H). Internationally, the UK government cites power imbalances between lower, middleincome and high-income countries, conflicts of interest between sectors, under-representation of the environmental sector and limited evaluation mechanisms as key reasons for this.<sup>16</sup> The lack of literature on the application of the approach in DE(H) settings may dissuade planners from this line of activity. More research and evidence of effective collaboration at an international level is needed. Reporting, monitoring and evaluating the effects of One Health aligned engagement will allow data to emerge, and collaboration with academic partners can shape a future evidence base to draw from. Increased investment in, and optimisation of existing monitoring tools such as the NATO force health surveillance tool, EpiNATO-2<sup>17</sup> could also improve military collaboration at an international level. Increasing awareness of the approach and the potential scope of its application and benefits could motivate commanders to generate the demand and resources when planning DE activities. This is required not only among UK military healthcare professionals but also partner country representatives and partner forces to ensure a broad application and benefit to all stakeholders. Some activities may require an enduring and multidisciplinary approach and a plan to interface cross-governmentally and with non-military partners may be needed.

Acknowledging these limitations, it is suggested that there are three key areas where consideration of the One health approach could shape the planning and delivery of DE(H) activities in several ways:

- a. Antimicrobial Resistance: Through education and the provision of resources, antimicrobial stewardship in partner countries could be promoted through UK military clinicians and veterinarians. A recent example is the Russo-Ukraine conflict. There were high rates of resistance to cephalosporins and carbapenems in non-fermentative gram-negative organisms isolated from conflict related wounds in Ukraine preceding the 2022 invasion.<sup>18</sup> The Defence Medical Services (DMSs) have been working alongside the Ukrainian military to address this and the Defence Pathology service have been providing antimicrobial advice when requested for complex post traumatic infections.
- Zoonotic disease, vectorborne disease, food safety and foodborne disease.
  - Infection prevention and control (IPC): Partner forces could be supported to strengthen or implement biosecurity procedures and more broadly partner countries could be supported to reduce the spread of infection and prevent epidemics.
  - 2. Disease surveillance and response: The NATO Military Medicine Centre of Excellence has developed near real-time surveillance to monitor outbreaks within NATO exercises/operations, <sup>19</sup> in addition to the EpiNATO-2 system. This is an area where the DMS could feed into and seek to improve compliance with, or use of existing structures, as an organisation that is often present in unique where there is little published outbreak surveillance. The UK military recently worked with the PakMil Surgeon General to strengthen the Pakistan Armed Forces Medical Services understanding of linkages between Integrated Disease Surveillance and Response systems and share best practice on clinical and nursing excellence.<sup>20</sup>
  - Logistics: Through assistance in the design and build of isolation facilities and laboratory infrastructure to support IPC and disease surveillance and response.
  - 4. Diagnostics: Through education on the use and interpretation of diagnostic tools to rapidly identify and limit the spread of disease.
- c. Environmental health: Environmental health teams could advise on sanitation and allow for great food and water security. The importance of including water-related pathways in a One Health approach has been highlighted as a key enabling function.<sup>21</sup>

# **Analysis**

When planning activity in any of the areas above contribution to the whole of government efforts, including key departments like the Foreign, Commonwealth and Development Office, should also be considered. The emphasis on communication, coordination and collaboration is central to the success of a One Health approach and this must start at the national level. Of particular note to DE(H) is an initiative aimed at developing a subset of One Health, namely 'One Health in Complex Settings'.<sup>22</sup>

#### CONCLUSION

Given international interest and national and international pledges to enhance global health security, a One Health approach to strengthening healthcare systems and epidemic and pandemic preparedness is highly important. The UK strategic direction provides ample scope and justification for its use. The use of the One Health approach in the planning and conduct of DE activities is nascent to date but has the potential to deliver substantial impact and long-lasting effect. For maximal and enduring effect, a cross-government and multidisciplinary approach is required within DE focused military relevant taskings. Raising awareness of a One Health approach to DE(H) is needed to identify opportunities to leverage UK military capabilities to strengthen global health security.

**Contributors** RLG and JW conceived of the article. RLG wrote the first draft. All authors have contributed to revisions, reviewed and approve the final version.

**Funding** The authors have not declared a specific grant for this research from any funding agency in the public, commercial or not-for-profit sectors.

**Competing interests** RLG, JW and KC are serving members of the UK Armed Forces. All authors declare no conflict of interest.

Patient consent for publication Not applicable.

Provenance and peer review Not commissioned; externally peer reviewed.

#### ORCID in

Rebecca L Graves http://orcid.org/0009-0007-5333-947X

#### **REFERENCES**

- 1 Centres for Disease Control and Prevention. Zoonotic disease: national centre for emerging and Zoonotic infectious disease. 2021. Available: https://www.cdc.gov/ onehealth/basics/zoonotic-diseases.html
- 2 Global Health and Security Agenda. Member Commitments, 2023. Available: https://globalhealthsecurityagenda.org/member-commitment-draft
- 3 HM Government. Global Britain in a Competitive Age: the Integrated Review of Security, Defence, Development and Foreign Policy. Cabinet Office; 2021.
- 4 World Health Organization. "Tripartite and UNEP support OHHLEP's definition of "one health" "2021. Available: https://www.who.int/news/item/01-12-2021-tripartite-andunep-support-ohhlep-s-definition-of-one-health
- 5 Centers for disease control and prevention. 2023. Available: https://www.cdc.gov/ onehealth/index.html
- 6 Mackenzie JS, Jeggo M. The one health approach-why is it so important. Trop Med Infect Dis 2019;4:88.

- 7 FAO UNEP WHO and WOAH. Global Plan of Action on One Health. Towards a more comprehensive One Health approach to global health threats at the human-animalenvironment interface. 2022.
- 8 One health Commission. 2023. Available: https://www.onehealthcommission.org
- 9 One health initiative. 2023. Available: https://onehealthinitiative.com
- 10 Global Health Security Agenda. Member committments. 2023. Available: https://glob alhealthsecurityagenda.org
- 11 HM Government. UK Biologicial security strategy. London His Majesty's Stationary Office; 2003.
- 12 Veterinary Medicines Directorate. UK one health report joint report on antibiotic use and antibiotic resistance, 2013-2017. Directorate VM; 2019.
- 13 Military Health System. Global emerging infections surveillance: military health system. 2023. Available: https://www.health.mil/Military-Health-Topics/Health-Readiness/AFHSD/Global-Emerging-Infections-Surveillance
- 14 Reade MC, Auliff A, McPherson B, et al. Australian defence force global health engagement through malaria and other Vectorborne disease programmes in the Pacific and Southeast Asia. BMJ Mil Health 2023.:e002335.
- 15 Brown A, Nitayaphan S. The armed forces research Institute of medical sciences: five decades of collaborative medical research. Southeast Asian J Trop Med Public Health 2011;42:477–90.
- 16 Hannah Wolmuth-Gordon NM. Public health and climate change: a one health approach: UK Parliament. 2023. Available: https://post.parliament.uk/researchbriefings/post-pn-0701
- 17 Rowh A, Lindfield R, Gaines J. Force health surveillance in the NATO does not meet the needs of its users: A structured evaluation of Epinato-2. *Mil Med* 2023.:usad438.
- 18 Petrosillo N, Petersen E, Antoniak S. Ukraine war and antimicrobial resistance. Lancet Infect Dis 2023;23:653–4.
- 19 NATO Milmed COE. The NATO near real time surveillance tool performs excellently on two exercises within 2 weeks. NATO Centre of Excellence for Military Medicine; 2022. Available: https://www.coemed.org/news-and-events/the-nato-near-real-timesurveillance-tool-performs-excellently-on-two-exercises-within-2-weeks
- 20 Bowley DM, Lamb D, Rumbold P, et al. Nursing and medical contribution to defence Healthcare engagement: initial experiences of the UK defence medical services. J R Army Med Corps 2019;165:143–6.
- 21 O'Brien E, Xagoraraki I. A water-focused one-health approach for early detection and prevention of viral outbreaks. *One Health* 2019;7:100094.
- Tasker A. One health in complex settings. Iniversity of Bristol; 2023. Available: https://research-information.bris.ac.uk/en/projects/one-health-in-complex-settings
- 23 World Health Organisation. Ebola outbreak 2014-2016 West Africa, overview. 2024. Available: https://www.who.int/emergencies/situations/ebola-outbreak-2014-2016-West-Africa
- 24 Islam MR, Akash S, Sharma R. The recent resurgence of Zika virus: current outbreak, epidemiology, transmission, diagnostic, prevention, treatment and complications correspondent. *Ann Med Surg (Lond)* 2023;85:1331–3.
- 25 Geissler AL, Bustos Carrillo F, Swanson K, et al. Increasing campylobacter infections, outbreaks, and antimicrobial resistance in the United States, 2004–2012. Clin Infect Dis 2017;65:1624–31.
- 26 McEwen SA, Collignon PJ. Antimicrobial resistance: a one health perspective. Microbiol Spectr 2018;6.
- 27 Bacigalupo Sonny, Perrin L. Updated outbreak assessment 33, African swine fever in Europe. Department for Environment, Food and Rural Affairs. 2023.
- 28 Henley P, Igihozo G, Wotton L. One Health approaches require community engagement, education, and international collaborations—a lesson from Rwanda. *Nat Med* 2021;27:947—8.
- 29 Thompson K, Taylor J, Massey PD, et al. Members' experiences and perceptions of participating in an Australian regional one health network. One Health Outlook 2024;6:2.
- 30 Centres for Disease Control and Prevention. New approaches to address Zoonotic disease in Cambodia. 2021. Available: https://www.cdc.gov/onehealth/in-action/newapproach-in-Cambodia.html